

Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 IO-13 SSC-01 CIAE-00 DODE-00 PM-04

H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 TRSE-00 OMB-01 AID-05 SSO-00

CCO-00 /076 W

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R 240800Z APR 77

FM AMEMBASSY ADDIS ABABA

TO SECSTATE WASHDC 3637

INFO AMCONSUL ASMARA

AMEMBASSY KHARTOUM

AMEMBASSY MOGADISCIO

AMEMBASSY NAIROBI

C O N F I D E N T I A L SECTION 1 OF 2 ADDIS ABABA 2490

C O R R E C T E D C O P Y (MRN 2490 VICE 2454)

E.O. 11652: GDS

TAGS: PGOD PINS PINT ET

SUBJECT: PMAC INSTITUTES NEW ORGANIZATIONAL STRUCTURE TO
PROMOTE REVOLUTION

SUMMARY: APRIL 22 ETHIOPIAN HERALD REPORTED PROVISIONAL MILITARY ADMINISTRATIVE COUNCIL (PMAC) PROCLAMATION ESTABLISHING REVOLUTIONARY AND DEVELOPMENT COMMITTEES TO BE SET UP AT DISTRICT (WEREDA), PROVINCIAL (AWRAJA), REGIONAL, AND CENTRAL LEVELS. ADDIS ABABA CLASSIFIED AS REGIONAL LEVEL. TWENTY-THREE-ARTICLE PROCLAMATION DEFINES POWERS, DUTIES, FUNCTIONS, AND MEMBERSHIP OF COMMITTEES AND DETAILS BROAD MANDATE FOR EXPEDITING PROGRESS OF ON-GOING REVOLUTION AND FOR CRUSHING ANTI-GOVERNMENT FORCES THROUGHOUT COUNTRY AND TO DEFEND COUNTRY AGAINST EXTERNAL FORCES. THE PURPOSE OF STRUCTURE ESTABLISHED BY PROCLAMATION IS TO COORDINATE EFFORTS OF GOVERNMENT ENTITIES AND OTHER ORGANIZATIONS AND ASSOCIATIONS. THE OPERATIONAL PROCEEDURE TO BE FOLLOWED IS BASED ON "DEMOCRATIC CENTRALISM", I.E. ORDERS AND
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DIRECTIVES FLOWING FROM THE TOP DOWN, AND INVOLVEMENT OF THE "BROAD MASSES" IN IMPLEMENTATION OF THESE DIRECTIVES. THIS APPROACH WAS PROBABLY DECIDED UPON AT LEAST IN PART BECAUSE OF ABSENCE OF WELL ORGANIZED AND DISCIPLINED CIVILIAN POLITICAL PARTY. END SUMMARY.

1. PMAC PROCLAMATION ESTABLISHED REVOLUTIONARY DEVELOPMENT COMMITTEES AT ALL LEVELS OF GOVERNMENT. AT WEREDA LEVEL, REVOLUTIONARY AND

DEVELOPMENT COMMITTEE (RDC) WILL CONSIST OF AT LEAST 17 MEMBERS, WITH WEREDA ADMINISTRATOR AND WEREDA PROVISIONAL OFFICE FOR MASS ORGANIZATIONAL AFFAIRS (POMOA) REPRESENTATIVE CHAIRMAN AND VICE-CHAIRMAN RESPECTIVELY. OTHER MEMBERS INCLUDE WEREDA POLICE COMMANDER, ARMY COMMANDER, MILITARY CADRE REPRESENTATIVE, MINISTRY OF AGRICULTURE & SETTLEMENT REPRESENTATIVE, THREE PEASANTS' ASSOCIATION OFFICERS, TWO URBAN DWELLERS' ASSOCIATION REPRESENTATIVES, THREE ALL ETHIOPIAN TRADE UNION (AETU) MEMBERS, WOMEN'S ASSOCIATION REPRESENTATIVE, YOUTH ORGANIZATIONS' REPRESENTATIVE, AND MINISTRY OF URBAN DEVELOPMENT & HOUSING REPRESENTATIVE. AMONG COMMITTEE'S POWERS AND DUTIES ARE TO: (A) PARTICIPATE IN MEASURES TO CRUSH ANTI-REVOLUTIONARY AND ANTI-UNITY ELEMENTS, (B) SET UP AND COORDINATE COMMITTEES TO PROVIDE SUPPORT AND ASSISTANCE TO "CAMPAIGN", (C) KEEP IN CUSTODY FOR PERIOD OF THREE MONTHS ANY PERSON SUSPECTED OF ECONOMIC SABOTAGE OR COUNTER-REVOLUTIONARY ACTIVITIES, AND BRING PERSON BEFORE DULY CONSTITUTED COURT, (D) COORDINATE AND SUPERVISE ACTIVITIES OF WEREDA'S GOVERNMENTAL DEPARTMENTS AND PEOPLES' ORGANIZATIONS, (E) ENSURE IMPLEMENTATION OF AND RESPECT FOR LAWS, (F) COORDINATE AND CONTROL PROTECTION OF COMMUNICATIONS LINES, BRIDGES AND VARIOUS GOVERNMENTAL AND PEOPLES' PROPERTY, (G) ENSURE APPROPRIATE LEGAL ACTION IS TAKEN AGAINST ANY ONE WHO DOES NOT IMPLEMENT OR OPPOSES A GIVEN DECISION, AND (H) ISSUE ITS OWN BY-LAWS.

2. AT PROVINCIAL OR "AWRAJA" LEVEL, RDC TO HAVE AT LEAST 19 MEMBERS ALONG SAME GUIDELINES AS WEREDA LEVEL RDC. ONLY DIFFERENCE IS MINISTRIES OF TRANSPORTATION & COMMUNICATIONS AND LABOR & SOCIAL AFFAIRS WILL BE MEMBERS OF AWRAJA RDC. AWRAJA RDC DUTIES SIMILAR TO WEREDA RDC DUTIES IN MANY RESPECTS, BUT INVOLVE CONFIDENTIAL

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ADDITIONAL RESPONSIBILITY TO: A) SUPERVISE WEREDA RDC ACTIVITIES, B) COORDINATE THEM WITH REGIONAL RDC, C) ASSIGN DEVELOPMENT PROGRAM AND OTHER WORK SENT FROM REGIONAL RDC, D) COMPILE REPORTS, E) REVIEW AND GIVE FINAL DECISION ON WEREDA COMPLAINTS, AND F) DETAIN UP TO 6 MONTHS, ANY PERSON SUSPECTED OF SIMILAR CRIMES AS IN PARA. 1 (C) ABOVE.

3. ADMINISTRATIVE REGION RDC WILL HAVE AT LEAST 14 MEMBERS WITH PMAC MEMBER ASSIGNED TO REGION AS CHAIRMAN AND REGION'S CHIEF ADMINISTRATOR AS VICE-CHAIRMAN. OTHER REGIONAL RDC MEMBERS WILL BE: PLANNING COMMITTEE REPRESENTATIVE, REGIONAL POLICE COMMANDER, REPRESENTATIVE FROM AMONG COMMANDERS OF FORCES IN REGION, REGIONAL MILITARY CADRE REPRESENTATIVE, ONE REPRESENTATIVE FROM EACH OF THE MINISTRIES OF AGRICULTURE & SETTLEMENT, OF URBAN DEVELOPMENT & HOUSING, OF LABOR & SOCIAL AFFAIRS, OF FINANCE, OF EDUCATION, OF HEALTH, AND OF TRANSPORTATION & COMMUNICATIONS, AND POMOA REGIONAL HEAD. ADMINISTRATIVE REGION RDC DUTIES WILL BE: (A) SUPERVISE AWRAJA COMMITTEES, (B) COORDINATE AND MARSHAL ALLIES OF BROAD MASSES, (C) DETAIN UP TO 6 MONTHS,

PERSONS SUSPECTED OF CRIMES, AS IN PARA. 1 (C), (D) FORWARD
DEVELOPMENT PROGRAMS TO AWRAJAS SENT BY VARIOUS GOVERNMENT
AGENCIES, (E) EXAMINE AND GIVE FINAL DECISIONS ON APPEALS, AND
(F) COORDINATE DEVELOPMENT PROJECTS AT REGIONAL LEVEL.

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C O N F I D E N T I A L SECTION 2 OF 2 ADDIS ABABA 2490

C O R R E C T E D C O P Y (FOR MRN 2490 VICE 2454)

4. ADDIS ABABA WILL BE CONSIDERED LIKE A REGION, HAVE AN RDC,
BUT MAINTAIN POWERS AND DUTIES OF URBAN DWELLERS' ASSOCIATIONS.
ADDIS ABABA RDC WILL HAVE 11 MEMBERS WITH PMAC
MEMBER AS CHAIRMAN AND CITY MAYOR AS VICE-CHAIRMAN. OTHER
MEMBERS WILL BE OVERALL URBAN DWELLERS' ASSOCIATION STANDING
COMMITTEE REPRESENTATIVE, ONE REPRESENTATIVE EACH FROM MINISTRIES
OF INTERIOR, OF LABOR & SOCIAL AFFAIRS, AND OF URBAN DEVELOPMENT &
HOUSING. ALSO ADDIS ABABA POLICE COMMANDER, POMOA HEAD, AETU
HEAD, AND COMMANDERS OF ARMY AND MILITARY CADRES IN ADDIS ABABA.
ADDIS ABABA RDC DUTIES WILL BE EQUIVALENT TO THOSE OF REGIONAL RDC.

5. HIGH URBAN DWELLERS' ASSOCIATION WILL BE ORGANIZED INTO
9-MEMBER RDC WITH ITS POWERS AND DUTIES EQUIVALENT TO THOSE
OF WEREDA AND AWRAJA RDC.

6. ABOVE REVOLUTIONARY & DEVELOPMENT COMMITTEES WILL
BE A CENTRAL COMMITTEE. ITS MEMBERSHIP WILL BE; PMAC MEMBER AS
CHAIRMAN, MINISTER OF INTERIOR AS VICE-CHAIRMAN, MINISTERS OF
AGRICULTURE & SETTLEMENT, OF URBAN DEVELOPMENT & HOUSING, OF
LABOR & SOCIAL AFFAIRS, OF TRANSPORTATION & COMMUNICATIONS,
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OF INFORMATION & NATIONAL GUIDANCE, THE PLANNING COMMISSIONER POMOA HEAD, AND AETU CHAIRMAN AS OTHER MEMBERS. CENTRAL COMMITTEE WILL: (A) ISSUE AND ENFORCE DIRECTIVES TO IMPLEMENT THIS PROCLAMATION, (B) COORDINATE, SUPERVISE AND DIRECT RDCS AT ALL LEVELS, (C) COORDINATE SUPPORT AND ASSISTANCE COMMITTEES, (D) ISSUE NECESSARY DIRECTIVES TO ENSURE WORK OF LOWER BODIES CARRIED OUT, (E) COORDINATE AND EXECUTE REVOLUTION AND DEVELOPMENT DIRECTIVES (SIC) ISSUED BY GOVERNMENT, (F) PRESENT RECOMMENDATIONS TO GOVERNMENT REGARDING REVOLUTIONARY AND DEVELOPMENT MATTERS TRANSMITTED BY REGIONAL COMMITTEES, (G) EXAMINE AND GIVE DECISIONS ABOUT PLEAS AND REQUESTS COMING FROM DIFFERENT REGIONS, AND (H) COORDINATE AND CONTROL VARIOUS REGIONAL PROGRAMS. CENTRAL COMMITTEE CHAIRMAN, WHO IS PMAC MEMBER, WILL HAVE DECIDING VOTE IN CASE OF TIE AND WILL BE ABLE TO ISSUE REGULATIONS TO IMPLEMENT THIS PROCLAMATION.

7. COMMENT: APRIL 21 PMAC PROCLAMATION APPEARS MAJOR ORGANIZATIONAL EFFORT TO COORDINATE ACTIVITIES OF VARIOUS GOVERNMENT INSTITUTIONS AND OTHER ORGANIZATIONS AND ASSOCIATIONS FROM DISTRICT TO NATIONAL LEVEL. FORMERLY INDEPENDENT POMOA GIVEN DEGREE OF AUTHORITY AT DISTRICT AND PROVINCIAL LEVEL WITH VICE-CHAIRMANSHIP OF RDCS, BUT OTHERWISE SUBMERGED AS ONLY CO-EQUAL MEMBER AT ALL OTHER LEVELS. PMAC UNDER MENGISTU CONTINUES FIRMLY IN CONTROL WITH CHAIRMANSHIPS OF REGIONAL RDCS AND OF CENTRAL COMMITTEE. NEW STRUCTURE APPEARS TO BE ATTEMPT TO CREATE DEMOCRATIC CENTRALIST SYSTEM IN ABSENCE OF NATIONAL POLITICAL PARTY. NUMEROUS REFERENCES IN PROCLAMATION TO "CAMPAIGN" HAVE NOT YET BEEN CLEARLY DEFINED IN EPMG PUBLIC STATEMENTS, BUT THERE WIDE SPECULATION "CAMPAIGN" WILL INVOLVE EFFORT TO CRUSH ANTI-GOVERNMENT FORCES (READ EDU) IN GONDAR REGION.

8. EMBASSY WILL POUCH PROCLAMATION TO DEPARTMENT WHEN IT BECOMES AVAILABLE.
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Message Attributes

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Disposition Date: 22 May 2009
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TAGS: PGOV, PINS, PINT, SOPN, ET, PMAC
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